

1 ENGROSSED HOUSE  
2 BILL NO. 1417

By: West (Josh) of the House

and

Weaver of the Senate

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5  
6 An Act relating to school safety; creating the School  
7 Access for Emergency Response Act; defining terms;  
8 creating the School Access for Emergency Response  
9 Grant Program within the State Department of  
10 Education; construing grant program purposes;  
11 prohibiting impacts to current public safety system  
12 loading capabilities; prescribing the administration  
13 and implementation of the grant program; creating the  
14 grant selection committee; requiring promulgation of  
15 rules; prescribing certain rule requirements;  
16 directing the appointment of committee members;  
17 implementing certain grant eligibility criteria;  
18 requiring certain applicant considerations;  
19 specifying award and distribution dates; requiring  
20 school districts to report on the grant program;  
21 mandating reporting to the Legislature; creating the  
22 School Access for Emergency Response Revolving Fund;  
23 specifying fund sources; allowing appropriation;  
24 clarifying fund purpose; prescribing fund expenditure  
limitations; construing disbursement of fund amounts;  
providing for codification; and providing an  
effective date.

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. NEW LAW A new section of law to be codified  
in the Oklahoma Statutes as Section 5-149.5 of Title 70, unless  
there is created a duplication in numbering, reads as follows:

This act shall be known and may be cited as the "School Access  
for Emergency Response Act" or the "SAFER Act".

1 SECTION 2. NEW LAW A new section of law to be codified  
2 in the Oklahoma Statutes as Section 5-149.6 of Title 70, unless  
3 there is created a duplication in numbering, reads as follows:

4 As used in the School Access For Emergency Response Act:

5 1. "Best practices in interoperable emergency communications"  
6 means to identify the interoperable emergency communications needs  
7 at a school level, to help target technical assistance, funding, and  
8 other support, and to prepare for next-generation communications  
9 technologies as exemplified by interoperable communications  
10 technologies to enhance and better ensure school safety throughout  
11 the State of Oklahoma;

12 2. "Board" may alternately or jointly reference the State Board  
13 of Education and the Oklahoma Office of Homeland Security;

14 3. "Crisis management plan" means a plan including tactical  
15 strategies and actions for responding to an emergency as set forth  
16 by the Federal Emergency Management Agency (FEMA) Manual IS-0100.C.

17 The key elements of a crisis management plan shall include, but  
18 not necessarily be limited to:

- 19 a. threat assessment, recurring risk assessment, and
- 20 proactive identification following said assessments,
- 21 b. crisis response team structure,
- 22 c. communication protocols, including implementation,
- 23 training, as well as maintenance and timely upgrading
- 24 of interoperable communication systems,

- d. emergency response procedures,
- e. resource allocation guidelines, and
- f. recovery and continuity strategies;

4. "Department" may alternately or jointly reference the State Board of Education and the State Office of Homeland Security;

5. "Grant program" means the School Access for Emergency Response Grant Program created in Section 3 of this act;

6. "Incident Command System" (ICS) means the standardized approach to incident management as set forth by Federal Emergency Management Agency (FEMA) Manual IS-0100.C: An Introduction to the Incident Command System. ICS shall be adopted by grant applicants as a precedent to be considered for funding through this act. The Manual includes:

- a. unified command structure,
- b. common terminology,
- c. modular organization,
- d. integrated communications via interoperable technology, equipment, and training, and
- e. comprehensive resource management;

7. "Interoperability" means the ability of one or more radio systems to communicate with another radio system in real-time. Interoperability includes the teamwork that occurs over real-time radio broadcast channels between school district safety teams, school-based safety teams, and professional emergency responders;

1 8. "Interoperable communications provider" means the supplier  
2 or suppliers of interoperable communications technology, both  
3 hardware and software, as well as related training, maintenance, and  
4 upgrades of interoperable communications systems;

5 9. "Interoperable technology" means software and hardware that  
6 enables two different radio systems and other communications devices  
7 to communicate seamlessly in real time via radio broadcast channels  
8 regardless of underlying technologies or manufacturers;

9 10. "Memorandum of Understanding" (MOU) means an agreement  
10 between two or more parties that is designed and intended to  
11 formalize a working relationship. Among other components as  
12 identified by the stakeholders, the MOU is designed and intended to  
13 outline the identified parties agreement to share private, assigned  
14 Federal Communications Commission (FCC) licensed radio frequencies  
15 or channels as well as other protocols and technologies needed to  
16 achieve two-way radio interoperability as contemplated by NIMS IS-  
17 0100.C for schools;

18 11. a. "National Response Framework" (NRF) means the manner  
19 in which the United States responds to all types of  
20 disasters and emergencies and includes the following  
21 key elements:

22 (1) enumerated core capabilities of prevention,  
23 protection, mitigation, response, and recovery,  
24

- 1 (2) a component of the National Strategy for Homeland  
2 Security that establishes a comprehensive,  
3 national, all-hazards approach to domestic  
4 incident response,
- 5 (3) an explanation of the roles and responsibilities  
6 of federal, state, local, tribal governments,  
7 private sector, and non-governmental  
8 organizations in disaster response, and
- 9 (4) scalable, flexible, and adaptable coordination  
10 structures to align key roles and  
11 responsibilities across the nation, including  
12 (and specifically for the purposes of this act)  
13 for small, medium, and large school districts and  
14 associated public safety agencies;

15 b. For the purposes of the School Access for Emergency  
16 Response Act, NRF:

- 17 (1) enumerates the interrelationship between school  
18 access for emergency response and the National  
19 Incident Management System (NIMS), and
- 20 (2) outlines the operation of NIMS Incident Command  
21 System in relations to school access for  
22 emergency response;

23 12. "Public safety answering point" means a facility equipped  
24 and staffed to provide emergency telephone service;

1 13. "Radio system" means a private network for voice  
2 communications;

3 14. "Real-time communications network" means private licensed  
4 radio frequencies, channels, or talk-groups, on either a wire or  
5 wireless communication network, that allows for real-time voice or  
6 data transmissions between a public safety answering point, specific  
7 school safety team members, school district safety teams, and first  
8 responders;

9 15. "Revolving fund" means the School Access for Emergency  
10 Response Revolving Fund created in Section 6 of this act;

11 16. "Safety team" means personnel who have a role in crisis  
12 management plans, including school district safety teams and school-  
13 based safety teams. In regard to school-based safety teams,  
14 training includes NIMS IS-0100.C protocols as well as training with  
15 interoperable communications technology itself;

16 17. "School" means elementary, middle, and secondary schools  
17 supported by public taxation and shall include charter schools  
18 established pursuant to the Oklahoma Charter Schools Act; and

19 18. "Standards-based" means radio specifications defined by a  
20 national association of the telecommunications industry that every  
21 manufacturer can follow to implement equipment interoperability.

22 SECTION 3. NEW LAW A new section of law to be codified  
23 in the Oklahoma Statutes as Section 5-149.7 of Title 70, unless  
24 there is created a duplication in numbering, reads as follows:

1       A. There is hereby created in the State Department of Education  
2 the School Access for Emergency Response Grant Program to provide  
3 grants to schools for needed interoperable communication hardware,  
4 software, equipment maintenance, and training to allow for seamless  
5 communications between first responder communications systems, new  
6 or existing school district communications systems, and new or  
7 existing school-based systems.

8       B. Grant recipients may use the money received through the  
9 grant program for the following purposes:

10       1. To deliver training programs to teach district safety teams  
11 and security personnel as well as appropriate school-based safety  
12 teams and other personnel basic procedures for effective  
13 communications with first responders in an emergency. The training  
14 shall be based upon Federal Emergency Management Agency (FEMA)  
15 Manual IS-0100.C: An Introduction to the Incident Command System.  
16 As required by federal law and associated regulations, these derived  
17 training elements shall include:

18           a. completion of the entire course, which is usually  
19 available online through the Federal Emergency  
20 Management Agency (FEMA) Emergency Management  
21 Institute (EMI) website,

22           b. an expectation of understanding the basic principles  
23 and features of ISC, including its purpose,  
24 organization, and the roles and responsibilities of

1 key positions within the structure established by the  
2 FEMA Manual,

- 3 c. familiarization with how ISC is applied in various  
4 types of school-based incidents, including planned  
5 events, natural disasters, and other types of crisis  
6 incidents or emergency situations,
- 7 d. scenario-based exercises to reinforce learning and  
8 ensure comprehension of the material,
- 9 e. a final exam to assess the participant's understanding  
10 of the course material. A passing score, often  
11 seventy-five percent (75%) or higher, is necessary to  
12 receive a certificate of completion,
- 13 f. a certification upon successful completion of the  
14 course and final exam, which may be necessary for  
15 certain federal positions or for compliance with  
16 federal emergency management directives, and
- 17 g. periodic refresher courses or continuing education to  
18 maintain certification and stay current with any  
19 changes or updates to the system;

20 2. To implement an interoperable technology solution to provide  
21 or to upgrade the following:

- 22 a. a system or technology that can be activated and  
23 deactivated by a public safety answering point, a  
24

1 network administrator, and a school over both the  
2 radio system and other communications networks,

3 b. radio and other technology bridge ability that is  
4 nonradio vendor specific for connecting independent  
5 school networks, school district networks, and public  
6 safety networks in the region, and

7 c. an interoperable real-time radio broadcast solution  
8 that operates over specifically managed radio networks  
9 and other proactively identified communications  
10 networks; and

11 3. To maintain or improve a school's existing interoperable  
12 communication hardware or software or to provide interoperable  
13 communication hardware and software to a school that does not yet  
14 have it.

15 C. The proposed interoperable communications solution shall not  
16 increase or impact public safety system loading in existence at the  
17 time of the enactment of this act. School-based and school district  
18 interoperable communications systems shall consider coverage,  
19 capacity, and related features in regard to any necessary radio  
20 system capacity expansions where school loading is determined to  
21 potentially have more than a negligible impact on preexisting public  
22 safety system loading.

23 D. The State Department of Education shall administer the grant  
24 program. Subject to the availability of funds, grants shall be paid

1 out of the "School Access for Emergency Response Revolving Fund"  
2 created in Section 6 of this act.

3 E. The State Board of Education, in consultation with the grant  
4 selection committee created in subsection F of this section, shall  
5 implement the grant program in accordance with this act. The  
6 Department shall promulgate rules necessary to implement the  
7 requirements of this act. At minimum, such rules shall specify the  
8 time frames for applying for grants, the form of the grant program  
9 application, and the time frames for distributing grant money.  
10 These rules shall require that school districts and schools making  
11 application shall adopt the National Incident Management System  
12 (NIMS) to train personnel in the Incident Command System (IS-0100.C)  
13 and conduct joint exercises involving professional first responders  
14 with schools and school districts to better coordinate teamwork and  
15 overall response to incidents.

16 F. There is hereby created the grant selection committee to  
17 work with the State Board of Education to determine whether a grant  
18 applicant satisfies the criteria to receive a grant. The committee  
19 shall be composed of seven (7) members appointed as specified in  
20 this subsection. The members of the committee shall serve without  
21 compensation, but shall be reimbursed for all actual and necessary  
22 expenses incurred while engaged in the discharge of official duties  
23 pursuant to this act in accordance with the State Travel  
24 Reimbursement Act. Members of the committee shall meet as often as

1 deemed necessary by the Board to accomplish the work of the  
2 committee. Members of the committee shall be appointed on or before  
3 November 1, 2025, as follows:

4 1. The Governor shall appoint one member;

5 2. The Speaker of the Oklahoma House of Representatives shall  
6 appoint one member who represents urban or suburban school  
7 districts, and one member who represents the chiefs of police;

8 3. The President Pro Tempore of the Oklahoma State Senate shall  
9 appoint one member who represents rural school districts, and one  
10 member who represents county sheriffs;

11 4. The Commissioner of Public Safety shall appoint one member;  
12 and

13 5. The State Superintendent of Public Instruction shall appoint  
14 one member.

15 SECTION 4. NEW LAW A new section of law to be codified  
16 in the Oklahoma Statutes as Section 5-149.8 of Title 70, unless  
17 there is created a duplication in numbering, reads as follows:

18 A. A school is required to have a Memorandum of Understanding,  
19 as defined in Section 2 of this act, with its regional public safety  
20 answering point and the local law enforcement agency or agencies  
21 that serve the school for communications interoperability to be  
22 eligible to apply for a grant under this act. To receive a grant, a  
23 school must submit an application to the Department in accordance  
24

1 with rules promulgated by the Department. At minimum, the  
2 application must include the following information:

3 1. A description of the school's current interoperable  
4 communication technology, if any;

5 2. A description of efforts that the school has taken to  
6 coordinate emergency communication with law enforcement, 9-1-1  
7 system administrators, and other schools; and

8 3. A description of the purpose or purposes for which the  
9 school would plan to use the grant money, including, but not limited  
10 to, proposed training programs, joint exercise plans, and  
11 interoperability technology solutions.

12 B. The grant selection committee created in Section 3 of this  
13 act shall review the applications received pursuant to this section.  
14 In awarding grants, the grant selection committee shall consider  
15 whether the school has a crisis management plan in place with safety  
16 team members designated for communications with first responders.

17 C. Subject to the availability of funds, on or before June 30,  
18 2026, and on or before June 30 each year thereafter for the duration  
19 of the grant program, the Board shall award grants as provided in  
20 this act. The Board shall distribute the grant money within thirty  
21 (30) days after the grants are awarded.

22 SECTION 5. NEW LAW A new section of law to be codified  
23 in the Oklahoma Statutes as Section 5-149.9 of Title 70, unless  
24 there is created a duplication in numbering, reads as follows:

1       A. On or before January 15, 2028, and on or before January 15  
2 each year thereafter for the duration of the grant program, each  
3 school district with schools that received a grant through the grant  
4 program provided in this act shall submit a report to the  
5 Department. At minimum, the report shall include the following  
6 information:

7       1. The number of schools within the district that used grant  
8 money to provide training programs to appropriate personnel  
9 regarding effective communications with first responders in an  
10 emergency;

11       2. The number of schools within the district that used grant  
12 money to provide or upgrade its interoperable technology, including  
13 interoperable communication hardware or software; and

14       3. The estimated number of enrolled students that benefitted or  
15 will benefit from how the grant money was utilized.

16       B. On or before May 30, 2028, and on or before May 30 each year  
17 thereafter for the duration of the grant program, the Department  
18 shall present a summarized report of the activities of the grant  
19 program to the Oklahoma Legislature.

20       SECTION 6.       NEW LAW       A new section of law to be codified  
21 in the Oklahoma Statutes as Section 5-149.10 of Title 70, unless  
22 there is created a duplication in numbering, reads as follows:

23       A. There is hereby created in the State Treasury a revolving  
24 fund for the State Department of Education to be designated the

1 "School Access for Emergency Response Revolving Fund". The fund  
2 shall be a continuing fund, not subject to fiscal year limitations,  
3 and shall consist of all monies received by the Department of  
4 Education from:

5 1. Reimbursements, grants, or other monies received from other  
6 state agencies and entities for establishing or maintaining  
7 interoperable communication between schools and public safety  
8 officials;

9 2. Gifts, donations, and bequests; and

10 3. Monies appropriated or apportioned by the Legislature.

11 B. All monies accruing to the credit of the School Access for  
12 Emergency Response Revolving Fund are hereby appropriated and may be  
13 budgeted and expended by the State Department of Education for the  
14 purpose of providing grants for the School Access for Emergency  
15 Response Grant Program as created in Section 3 of this act.

16 C. Expenditures from the School Access for Emergency Response  
17 Revolving Fund shall be made upon warrants issued by the State  
18 Treasurer against claims filed as prescribed by law with the  
19 Director of the Office of Management and Enterprise Services for  
20 approval and payment. Expenditures from the School Access for  
21 Emergency Response Revolving Fund shall not exceed Five Million  
22 Dollars (\$5,000,000.00) in any fiscal year and shall be divided  
23 equally among grant applicants who were approved by the State Board  
24

1 of Education and grant selection committee as provided for in  
2 Section 3 of this act.

3 SECTION 7. This act shall become effective November 1, 2025.

4 Passed the House of Representatives the 13th day of March, 2025.

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Presiding Officer of the House  
of Representatives

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9 Passed the Senate the \_\_\_\_\_ day of \_\_\_\_\_, 2025.

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Presiding Officer of the Senate

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